

Message Text

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PAGE 01 STATE 049755

14

ORIGIN NEA-12

INFO OCT-01 ADP-00 AID-20 BNDD-05 TRSE-00 CIAE-00 INR-09

IO-12 JUSE-00 NSAE-00 RSC-01 SNM-02 SY-07 USIA-12

NSC-10 SCI-06 OMB-01 AGR-20 IGA-02 SS-14 PC-15 EB-11

/160 R

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NEA/ RA: TGRANT (DRAFT)

BNDD: JPETTIT (INFO)

TREASURY: MBACH (INFO)

NEA/ PAB: LBLAINGEN (DRAFT)

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FM SECSTATE WASHDC

TO AMEMBASSY KABUL

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E. O. 11652 N. A.

TAGS: SNAR, AF

SUBJECT: NARCOTICS CONTROL ACTION PLAN - AFGHANISTAN

1. NEA INTERAGENCY WORKING GROUP HELD SECOND READING OF REVISED ACTION PLAN FOR AFGHANISTAN MARCH 14. CONSENSUS OF GROUP IS THAT SINCE UNFDAC RETURN VISIT TO KABUL NOW DELAYED UNTIL APRIL, AND MEETING OF CONTRIBUTORS MUST BE SUBSEQUENT TO RGA- UNFDAC ACCORD ON UN/ FAO REPORT, TIME REMAINS FOR FURTHER FLESHING OUT PROPOSALS. AS BASIS FOR REVIEWING AND REACHING DECISION ON PROPOSALS, AGENCIES REQUEST ANSWERS TO QUESTIONS POSED IN FOLLOWING PARAS.

2. WORKING GROUP CONTINUES BELIEVE UN SHOULD TAKE LEAD IN AFGHAN PROGRAM, AND SIZE AND SCOPE OF U. S. PROGRAM SHOULD REFLECT THIS. GROUP WOULD APPRECIATE MISSION' S ASSESSMENT OF PROPOSED UN PROGRAM. BELIEVE U. S. REPRESENTATIVE TO

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PAGE 02 STATE 049755

INTERNATIONAL MEETING NOW TENTATIVELY SCHEDULED FOR GENEVA SHOULD BE PREPARED COMMENT SUBSTANTIVELY ON UN REPORT WITH PARTICULAR FOCUS ON PROGRAM PROPOSALS WHICH WILL NEED REFINING DURING SUBSEQUENT NEGOTIATION OF WORK PLAN BETWEEN RGA AND UN. WHICH PARTS OF UN PROPOSAL ARE WORKABLE AND WHICH PARTS CLEARLY NEED MODIFICATION? WILL UN BE ABLE FIND AND RECRUIT ADEQUATE NUMBERS QUALIFIED AFGHAN PERSONNEL OR WILL LARGER INTERNATIONAL STAFF BE REQUIRED? HOW DO MISSION AND RGA SEE RELATIONSHIP BETWEEN PROVINCIAL HEADQUARTERS ENVISAGED IN UN REPORT AND ENFORCEMENT ACTIVITIES: WOULD POLICE WORK DIRECTLY OUT OF SAME OFFICE?

3. ON MINISTRY OF JUSTICE PROPOSAL, WOULD LIKE TO KNOW HOW FIRM ARE RGA PLANS TO EXPAND FIVE MAN UNIT INTO MAJOR ENFORCEMENT ARM. HOW QUICKLY CAN EXPANSION REASONABLY BE EXPECTED TO TAKE PLACE? DOES THIS PLAN CONFLICT WITH UN PROPOSED ROLE FOR POLICE AS PRIMARY ENFORCEMENT BODY?

4. ON ALL PROPOSALS FOR ENFORCEMENT EQUIPMENT SUPPLY, PLEASE DESCRIBE RGA ABILITY TO MAINTAIN, ESPECIALLY FOR VEHICLES AND COMMUNICATIONS EQUIPMENT? WOULD MAINTENANCE BE PERFORMED BY EACH MINISTRY, OR BY MAINTENANCE CONTRACT? WOULD ADVISORY ASSISTANCE BE REQUIRED? WOULD BNDD STAFF IN KABUL BE WILLING AND ABLE MONITOR USE AND MAINTENANCE OF EQUIPMENT FOR MINJUSTICE?

5. WASHINGTON SEEMS KNOW VERY LITTLE ABOUT GENDARMERIE, AND MAY NEED MORE INTENSIVE STUDY BEFORE ENTERING INTO ASSISTANCE RELATIONSHIP WITH THIS ORGANIZATION. WE WILL ALSO WANT TO CONSIDER CAREFULLY WHETHER BILATERAL PROGRAM WITH GENDARMERIE MAY NOT BE TOO VISIBLE ENTRY INTO LAW ENFORCEMENT FIELD. PERHAPS CUSTOMS ADVISOR ONCE ASSIGNED COULD STUDY GENDARMERIE BORDER FUNCTIONS, OR COULD SUMMON SMALL TEAM TO EXAMINE EMBASSY COMMENTS WELCOME.

6. ON AGRICULTURAL COMMODITY INPUT, REQUEST FURTHER DEVELOPMENT OF PROPOSED RELATIONSHIP BETWEEN U. S. DONATED COMMODITIES AND UN PROPOSED PROGRAM. WHY HAS MISSION PROPOSED GRANT COMMODITIES WHEN UN/ FAO PROPOSED CREDIT? COULD SOME FERTILIZER NOW IN RGA STOCKS BE TRANS-LIMITED OFFICIAL USE

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PAGE 03 STATE 049755

FERRED TO UN/ FAO PROJECT NOW BEFORE IT IS ALL TAKEN OVER

BY AFC? WHO WOULD DECIDE WHAT COMMODITIES NEEDED WHERE, AND WHO WOULD DISTRIBUTE THEM? IF THIS COMMODITY GRANT PROPOSAL IS MEANT TO BE SOLELY SUPPORTIVE OF UN PROJECT, IS IT REALISTIC TO EXPECT ANY TO BE ACTUALLY USED DURING FY 74? WOULD COMMODITIES BE DISTRIBUTED PRIOR TO COMPLETION OF UN STUDIES?

7. ON ACCESS ROADS AND EQUIPMENT REQUESTS, MISSION SHOULD FURTHER DEVELOP RELATIONSHIP BETWEEN THESE FUNDING PROPOSALS OF \$300,000 AND DOLS 230,000 RESPECTIVELY AND RGA PROVINCIAL DEVELOPMENT PLANS; WHAT WOULD FUNDS BUY, WHO WOULD ADMINISTER, HOW WOULD THIS FIT WITH USAID RURAL DEVELOPMENT PROPOSAL, HOW LARGE WOULD BE PEACE CORPS ROLE IN MONITORING, WHO WOULD DECIDE ON LOCATION OF FEEDER ROADS. HOW VALUABLE WOULD ACCESS ROADS BE IF KHANABAD-FAIZABAD ROAD IS DELAYED?

8. GENERAL CONCERN OF WORKING GROUP IS WHETHER RGA WILL BE ABLE EFFECTIVELY DEAL WITH A COMBINED MANY FACETED PROGRAM WITH INPUTS FROM SEVERAL INTERNATIONAL AS WELL AS BILATERAL CONTRIBUTORS AGGREGATING TWO TO THREE MILLION DOLLARS DURING THE FIRST YEAR. ALTHOUGH SPECIFIC RESPONSES TO QUESTIONS ABOVE WILL ADDRESS PART OF THIS CONCERN, WOULD APPRECIATE BROAD ASSESSMENT OF RGA ABILITY TO PULL ALL THE PIECES TOGETHER IF PRESENTED WITH TYPE OF PROGRAM ENVISAGED BY COUNTRY TEAM. SUGGEST YOUR ASSESSMENT SHOULD DEAL WITH SOME OF FOLLOWING: HOW WILL RGA DEAL BUREAUCRATICALLY WITH MULTIPLICITY OF PROJECTS AND DONORS WHICH WOULD BE INVOLVED IN INTERNATIONAL PROGRAM? SINCE PROPOSED PROGRAM HAS TO BE CONSIDERED IN CONTEXT OF RGA TOTAL DEVELOPMENT EFFORT AND RESOURCE AVAILABILITY, IS THERE DANGER OTHER DEVELOPMENT ACTIVITIES MAY SUFFER? MIGHT PROCESS BE POLITICALLY OR ADMINISTRATIVELY DISRUPTIVE? IS TIMETABLE REALISTIC? AND MOST CRITICALLY, EVEN IF PLANS PROCEED AT REASONABLE PACE, TO WHAT EXTENT CAN WE PREDICT THEIR SUCCESS IN REDUCING FLOW OF OPIUM FROM AFGHANISTAN, AND WHAT EVIDENCE CAN WE OFFER THAT THIS TYPE OF PROGRAM WILL PREVENT A MAJOR MOVEMENT OF PROFESSIONAL SMUGGLERS INTO AFGHANISTAN? WHAT MEASURES OR INDEXES OR SUCCESS CAN WE USE, AND WITH WHAT VALIDITY?

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PAGE 04 STATE 049755

9. BNDD WILL WISH SPEND ADDITIONAL QUESTIONS NEXT WEEK AFTER CONSULTING WITH SPECIAL AGENT BURKE. ROGERS

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*** Current Classification *** LIMITED OFFICIAL USE

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